

### **Financial Statements and Federal Single Audit Report**

# Auburn School District No. 408

For the period September 1, 2021 through August 31, 2022

Published October 26, 2023 Report No. 1033549



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#### Office of the Washington State Auditor Pat McCarthy

October 26, 2023

Board of Directors Auburn School District No. 408 Auburn, Washington

#### **Report on Financial Statements and Federal Single Audit**

Please find attached our report on Auburn School District No. 408's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial condition.

Sincerely,

Tat Marchy

Pat McCarthy, State Auditor Olympia, WA

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#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### Auburn School District No. 408 September 1, 2021 through August 31, 2022

#### **SECTION I – SUMMARY OF AUDITOR'S RESULTS**

The results of our audit of Auburn School District No. 408 are summarized below in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

#### **Financial Statements**

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

Internal Control over Financial Reporting:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

#### **Federal Awards**

Internal Control over Major Programs:

- *Significant Deficiencies:* We identified deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District's compliance with requirements applicable to each of its major federal programs, with the exception of the 32.009 – COVID-19 – Emergency

Connectivity Fund Program on which we issued an adverse opinion on compliance with applicable requirements.

We reported findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

#### **Identification of Major Federal Programs**

The following programs were selected as major programs in our audit of compliance in accordance with the Uniform Guidance.

ALN	Program or Cluster Title
32.009	COVID-19 – Emergency Connectivity Fund Program
84.010	Title I Grants to Local Educational Agencies
84.027	Special Education Cluster (IDEA) – Special Education Grants to States
84.173	Special Education Cluster (IDEA) – Special Education Preschool Grants
84.425	COVID-19 – Education Stabilization Fund

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$1,221,670.

The District qualified as a low-risk auditee under the Uniform Guidance.

#### **SECTION II – FINANCIAL STATEMENT FINDINGS**

None reported.

# SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

See Findings 2022-001, 2022-002 and 2022-003.

## SCHEDULE OF FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### Auburn School District No. 408 September 1, 2021 through August 31, 2022

### 2022-001 The District did not have adequate internal controls for ensuring compliance with wage rate requirements.

Assistance Listing Number and Title:	84.425, COVID-19 – Education Stabilization Fund
Federal Grantor Name:	U.S. Department of Education
Federal Award/Contract Number:	N/A
Pass-through Entity Name:	Office of Superintendent of Public
	Instruction
Pass-through Award/Contract	COVID-19, 84.425D-120367
Number:	COVID-19, 84.425U-138204
	COVID-19, 84.425U-137142
	COVID-19, 84.425U-9810
Known Questioned Cost Amount:	\$0

#### Background

The objectives of the Education Stabilization Fund (ESF) program are to prevent, prepare for and respond to the COVID-19 pandemic. In fiscal year 2022, the District spent \$18,872,744 of its ESF awards. This included \$3,566,208 of its Elementary and Secondary School Emergency Relief (ESSER II) Fund subprogram (84.425D), \$15,258,978 of its American Rescue Plan Elementary and Secondary School Emergency Relief (ARP ESSER/ESSER III) subprogram (84.425U), and \$47,558 of ESSER subprogram award for Safe School Meals Grant (84.425U).

Federal regulations require recipients to establish and maintain internal controls that ensure compliance with program requirements. These controls include understanding grant requirements and monitoring the effectiveness of established controls.

Under federal wage rate requirements, also known as the Davis-Bacon Act, contractors and subcontractors that work on projects financed with more than \$2,000 of federal money must pay laborers and mechanics wage rates that the U.S.

Department of Labor considers being similar to what local workers have been paid for similar projects.

For construction contracts subject to these wage rate requirements, the District must include a provision that the contractor and subcontractor comply with those requirements and the Department of Labor's regulations. This includes a requirement for the contractor and its subcontractor to submit to the District weekly, for each week in which any contract work is performed, certified payroll reports. These reports must include a copy of the payroll and a signed statement of compliance.

#### **Description of Condition**

During the 2021-22 school year, the District paid \$3,285,549 from its ESSER III award to seven contractors for 35 projects to update the existing heating, ventilation and air conditioning (HVAC) systems' controls, repair insulation, and install new HVAC equipment (heat pumps) in school buildings. These projects were part of the District's school facility capital improvement efforts to prevent the spread of COVID-19 and enable school operations by facilitating greater air flow and filtration.

Our audit found the District did not have adequate internal controls for ensuring compliance with federal prevailing wage rate requirements. Specifically, the District did not collect weekly certified payroll reports from three contractors tested to confirm they paid laborers proper prevailing wages.

We consider this deficiency in internal controls to be a material weakness, which led to material noncompliance.

The issue was not reported as a finding in the prior audit.

#### **Cause of Condition**

While District officials knew about state prevailing wage requirements, they did not know about the federal requirements because the District does not usually apply federal funds to construction projects.

#### Effect of Condition

Without adequate internal controls that ensure it collects all weekly certified payroll reports, the District cannot demonstrate it complied with federal wage requirements. The District could also be liable for paying any additional wages if the contractors and subcontractors did not pay prevailing wage rates to laborers working on the contracts.

#### **Recommendation**

We recommend the District develop internal controls to ensure compliance with federal prevailing wage rate requirements. Additionally, we recommend the District implement effective monitoring processes to collect and review all weekly certified payroll reports from contractors and subcontractors.

#### **District's Response**

As stated in the "Cause of Condition" section, the district is aware of prevailing wage requirements, but the district does not typically use federal funds for construction projects. The district was unaware of the requirement to review weekly certified payroll reports from the vendors. The district received prior approval from OSPI and has guidance and procedures as it related to Intents, Affidavits, and payments to vendors. The district has implemented internal controls to ensure compliance with federal prevailing wage requirements.

#### Auditor's Remarks

We appreciate the District's commitment to resolving the issue. We will review the condition during our next audit.

#### **Applicable Laws and Regulations**

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), section 516, Audit findings, establishes reporting requirements for audit findings.

Title 2 CFR Part 200, Uniform Guidance, section 303, Internal controls, describes the requirements for auditees to maintain internal controls over federal programs and comply with federal program requirements.

The American Institute of Certified Public Accountants defines significant deficiencies and material weaknesses in its *Codification of Statements on Auditing Standards*, section 935, Compliance Audits, paragraph 11.

Title 29 CFR, Section 3.3 – Weekly statement with respect to payment of wages, and Section 3.4 – Submission of weekly statements and the preservation and inspection of weekly payroll records, establishes requirements for contractor or subcontractor submission of weekly certified payroll reports.

Title 29 CFR, Section 5.5 – *Contract provisions and related matters* establishes the requirements for the contracting officer to insert in full in any contract in excess of \$2,000 which is entered into for the actual construction, alteration and/or repair, including painting and decorating, of a public building or public work, or building or work financed in whole or in part with federal funds the clauses listed, which includes but is not limited to the minimum wages to be paid and payrolls and basic records to be maintained (submission of weekly certified payrolls).

## SCHEDULE OF FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### Auburn School District No. 408 September 1, 2021 through August 31, 2022

### 2022-002 The District's internal controls were inadequate for ensuring compliance with requirements for time-and-effort documentation.

Assistance Listing Number and Title:	84.010 – Title I Grants to Local Educational Agencies
Federal Grantor Name:	U.S. Department of Education
Federal Award/Contract Number:	N/A
Pass-through Entity Name:	Office of Superintendent of Public Instruction
Pass-through Award/Contract	270255 (5189/2030), 270277
Number:	(5189/2020), 270572 (5189/5040), 270925 (5189/2070), 270929 (5189/1380), 270931 (5189/1480), 270932 (5189/2060), 204003 (5100-5185)
Known Questioned Cost Amount:	\$48,646

#### Background

The objective of the Title I program is to improve the teaching and learning of children who are at risk of not meeting state academic standards and who reside in areas with high concentrations of children from low-income families. The District spent \$4,222,764 in federal funds through its Title I program during fiscal year 2022. Employee salaries and benefits made up about 86 percent of program expenditures.

Federal regulations require recipients to establish and follow internal controls that ensure compliance with program requirements. These controls include understanding award requirements and monitoring the effectiveness of established controls.

The District is responsible for ensuring it supports all payroll costs charged to the program with adequate time-and-effort documentation, as required by federal regulations, the awarding agency, and the Office of Superintendent of Public

Instruction (OSPI). Depending on the number and type of activities employees perform, time-and-effort documentation can be a semiannual certification or monthly personnel activity report, such as a detailed timesheet.

Time-and-effort documentation must also be signed and dated after the work has been completed.

#### **Description of Condition**

Our audit found the District's internal controls were ineffective for ensuring it supported all salaries and benefits charged to the federal Title I program with appropriate time-and-effort documentation as required. The District could not provide time-and-effort documentation for two employees, a portion of whose salaries and benefits were erroneously charged to the program.

We consider this deficiency in internal control to be a significant deficiency.

This issue was not reported as a finding in the prior audit.

#### **Cause of Condition**

The District did not dedicate the necessary time and resources to reconciling and ensuring time charged to the program was supported with time-and-effort documentation. District staff responsible for collecting time-and-effort documentation relied on staff assignments and budget allocations established at the beginning of the year to identify employees requiring time-and-effort documentation.

#### Effect of Condition and Questioned Costs

Without adequate time-and-effort records, the District cannot assure federal grantors that payroll costs charged to the program were accurate and valid. We used statistical sampling to select and test 41 employees whose salaries and benefits made up about 58 percent of total payroll expenditures charged to the program. We found two employees whose salaries and benefits were not supported by time-and-effort documentation. These charges totaled \$47,229 in known questioned costs and \$1,417 in related indirect costs. From this, we identified an additional \$277,644 in estimated overpayments.

#### **Recommendation**

We recommend the District establish and follow internal controls to ensure it complies with federal and OSPI requirements for time-and-effort documentation.

Specifically, we recommend the District obtain and review all time-and-effort documentation to ensure time reported agrees to actual hours worked in the program for all Title I staff and supports payroll costs charged to the program, as OSPI requires.

#### **District's Response**

The District understands the importance of internal controls in regards to time and effort reporting using federal funds. Our internal controls were not sufficient enough to identify errors in time and effort reporting. The district has implemented stronger internal controls in order to reconcile and comply with federal and OSPI requirements.

#### Auditor's Remarks

We appreciate the District's commitment to resolving the issue. We will review the condition during our next audit.

#### **Applicable Laws and Regulations**

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), section 516, Audit findings, establishes reporting requirements for audit findings.

Title 2 CFR Part 200, Uniform Guidance, section 303, Internal controls, describes the requirements for auditees to maintain internal controls over federal programs and comply with federal program requirements.

The American Institute of Certified Public Accountants defines significant deficiencies and material weaknesses in its *Codification of Statements on Auditing Standards*, section 935, Compliance Audits, paragraph 11.

Title 2 CFR Part 200, Uniform Guidance, Subpart E, Cost Principles, establishes requirements for determining allowable costs and supporting costs allocated to federal programs.

Office of Superintendent of Public Instruction (OSPI) Addendum to Bulletin 048-17, Federal Fiscal Policy, establishes requirements for documenting time-and-effort for employees that work in federal programs.

## SCHEDULE OF FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### Auburn School District No. 408 September 1, 2021 through August 31, 2022

2022-003 The District did not have adequate internal controls for ensuring compliance with allowable activities and costs, and restricted purpose requirements.

Assistance Listing Number and Title:	32.009, COVID-19 – Emergency Connectivity Fund Program
Federal Grantor Name:	Federal Communications
	Commission
Federal Award/Contract Number:	N/A
Pass-through Entity Name:	N/A
Pass-through Award/Contract	N/A
Number:	
Known Questioned Cost Amount:	\$850,897

#### **Background**

The Emergency Connectivity Fund (ECF) Program provides funding to meet the needs of students and school staff who would otherwise lack access to connected devices and broadband connections sufficient to engage in remote learning. This is referred to as "unmet need." In fiscal year 2022, the District spent \$850,897 in ECF Program funds to purchase laptops and tablet computers for students and school staff.

Federal regulations require recipients to establish and maintain internal controls that ensure compliance with program requirements. These controls include understanding grant requirements and monitoring the effectiveness of established controls.

#### Allowable activities and costs

ECF Program recipients may only seek reimbursement for the eligible devices and services provided to students and staff with unmet need. Recipients are prohibited from seeking reimbursement for eligible equipment and services purchased for use solely at the school or held for future use (i.e., warehousing).

#### Restricted purpose – unmet need

When submitting applications to the Federal Communications Commission (FCC), schools only had to provide an estimate of their students' unmet need. However, when requesting reimbursement, the District could only request program funds for eligible equipment and services provided to students and school staff with actual unmet need.

#### Restricted purpose – per-location and per-user limitations

The FCC imposed per-location and per-user limitations to maximize the use of limited funds. Under the program, eligible schools could only be reimbursed for one connected device and Wi-Fi hotspot per student or school employee with unmet need, and no more than one fixed broadband connection per location, such as a student's or employee's residence.

#### **Description of Condition**

#### Allowable activities and costs/restricted purpose - unmet need

The District estimated unmet need for eligible equipment when it applied for ECF Program funds. However, our audit found the District's internal controls were ineffective for ensuring it documented the determination of actual unmet need and only requested reimbursement for equipment provided to students with unmet need. Specifically, the District purchased laptops and tablet computers, based on its estimate of unmet need, and it requested reimbursement for these purchases totaling \$850,897. However, the District did not maintain documentation showing it provided each laptop and tablet computer paid with program funds to a student with unmet need.

#### Restricted purpose – per-location and per-user limitations

Our audit found the District's internal controls were ineffective for demonstrating it complied with the FCC's per-location and per-user limitations. Specifically, the District did not maintain documentation showing it monitored or had a tracking process in place to ensure it only provided one device per user and location.

We consider these deficiencies in internal controls to be material weaknesses that led to material noncompliance.

This issue was not reported as a finding in the prior audit.

#### Cause of Condition

Allowable activities and costs/restricted purpose – unmet need

Employees in the District's finance department did not know the ECF Program was federally funded and, therefore, were unaware of all of its regulations. Further, District staff did not know about the requirement to request reimbursement only for actual unmet need and thought the estimate of unmet need provided during the application process was sufficient to comply with this requirement.

#### Restricted purpose – per-location and per-user limitations

Staff did not know the District could not provide more than one device per student and, therefore, did not establish a process to ensure each student would only receive one computer purchased with ECF Program funds.

#### Effect of Condition and Questioned Costs

#### Allowable activities and costs/restricted purpose – unmet need

Because the District did not have documentation supporting whether it provided eligible equipment to students with actual unmet need, it cannot demonstrate compliance with the program's requirements. Given the nature of the program and circumstances, it is likely that at least some of the equipment the District charged to the award addressed unmet needs. However, the lack of a documented assessment of students' actual unmet need means that all costs are unsupported. Since we do not have a reasonable basis for estimating how much of the District's expenditures are allowable, we are questioning all unsupported costs.

Federal regulations require the State Auditor's Office to report known questioned costs that are greater than \$25,000 for each type of compliance requirement. We question costs when we find the District does not have adequate documentation to support expenditures.

#### Restricted purpose – per-location and per-user limitations

Because the District provided some students with more than one device and received reimbursement for them, it did not comply with the FCC's requirement. As noted in the allowable activities and costs section above, we are questioning the costs for these devices.

#### **Recommendation**

We recommend the District work with the granting agency to determine audit resolution.

We further recommend the District establish and follow internal controls to ensure staff fully understand the requirements for ECF awards. Specifically, the District should:

- Request reimbursement only for eligible equipment and services provided to students with unmet need, and maintain documentation demonstrating compliance
- Provide no more than one device per student in compliance with the ECF Program's requirements

#### District's Response

In reference to the recent audit conducted by the State Auditor's Office (SAO) concerning our District's Emergency Connectivity Fund (ECF) expenditures, we write to formally dispute the findings, particularly the ones related to questioned costs (QC). After a thorough review of the findings and the corresponding references to the Federal Communications Commission (FCC) guidelines, we assert that the audit conclusions are misaligned with the established federal provisions.

The audit pointed out certain inadequacies in our internal control mechanisms, a condition we acknowledge had room for improvement, especially during the challenging pandemic period. Nevertheless, it is our contention that a lower level of reporting would have sufficed in addressing these issues since all the expenditures were justified, and devices were distributed strictly based on ascertained unmet needs.

The audit erroneously insinuated that our controls failed to ensure reimbursement requests were solely for students with documented unmet needs, further mentioning that due to an indication with some inventory records for about 10% of the equipment procured with ECF funds were amiss. We do not understand where SAO came to this conclusion as the data provided did not indicate this. We insist that all expenditures were legitimate, necessary, and aimed at addressing the dire needs of students, as outlined by the FCC guidelines. The broad definition of unmet needs, as experienced by our district, encompassed various scenarios including shared, outdated, or inadequately secured home devices, which hindered effective remote learning.

Moreover, the audit's critique ignores the dynamic and unpredictable nature of the pandemic, which necessitated a flexible and responsive approach to remote learning readiness, as corroborated by FCC's directives. The FCC, in its guidance,

clearly emphasized the discretion of schools in determining the unmet needs for remote learning resources, without imposing any rigid metrics or processes.

The SAO's approach in disregarding the provided documentation, and not applying any reasonable measures to reduce questioned costs, starkly contrasts with FCC's understanding and allowances during these uncertain times. The SAO's stance to challenge all costs appears to deviate from the FCC's empathetic and flexible guidelines designed to aid districts in navigating through the pandemic's challenges.

In light of these circumstances, we are earnestly engaging with the FCC to rectify this matter and ensure our compliance with all pertinent regulations, while continuously enhancing our internal controls and processes. We highly value the FCC's guidance and remain committed to implementing any recommended corrective actions to satisfy both the SAO's and FCC's requirements.

#### Auditor's Remarks

The State Auditor's Office is sympathetic to the significant challenges the District faced during the COVID-19 pandemic, and deeply respects its commitment to student learning despite these challenges. SAO knows that in many cases, governments across Washington received significant pandemic-era federal funds without also receiving clear guidance on how to use them. Then, and now, SAO continues to advocate for clear, timely guidance from federal agencies to make sure Washington governments are not put in a difficult position at audit time.

However, when auditing federal programs of any kind, governments must provide documentation to substantiate that they met the award requirements. As is our practice and audit standards require, we will review the status of this finding during our next audit. We value our partnership with the District in striving for transparency in public service

#### **Applicable Laws and Regulations**

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), section 516, Audit findings, establishes reporting requirements for audit findings.

Title 2 CFR Part 200, Uniform Guidance, section 303, Internal controls, describes the requirements for auditees to maintain internal controls over federal programs and comply with federal program requirements.

The American Institute of Certified Public Accountants defines significant deficiencies and material weaknesses in its *Codification of Statements on Auditing Standards*, section 935, Compliance Audits, paragraph 11.

Title 47 CFR Part 54, Universal Service, Subpart Q, Emergency Connectivity Fund, describes the ECF Program requirements.

#### **INDEPENDENT AUDITOR'S REPORT**

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

#### Auburn School District No. 408 September 1, 2021 through August 31, 2022

Board of Directors Auburn School District No. 408 Auburn, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Auburn School District No. 408, as of and for the year ended August 31, 2022, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated October 23, 2023.

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because, as described in Note 1, the *Accounting Manual for Public School Districts in the State of Washington* does not require the District to prepare the government-wide statements presenting the financial position and changes in financial position of its governmental activities as required by GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### **REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

We noted certain other matters that we have reported to the management of the District in a separate letter dated October 23, 2023.

#### **REPORT ON COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However,

this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Tat Marthy

Pat McCarthy, State Auditor Olympia, WA October 23, 2023

#### **INDEPENDENT AUDITOR'S REPORT**

Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

#### Auburn School District No. 408 September 1, 2021 through August 31, 2022

Board of Directors Auburn School District No. 408 Auburn, Washington

#### **REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM**

#### Adverse and Unmodified Opinions

We have audited the compliance of Auburn School District No. 408, with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2022. The District's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

#### Adverse Opinion on 32.009 – COVID-19 – Emergency Connectivity Fund Program

In our opinion, because of the significance of the matter described in the Basis for Adverse and Unmodified Opinions section of our report, the District did not comply, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on 32.009 – COVID-19 – Emergency Connectivity Fund Program for the year ended August 31, 2022.

#### **Unmodified Opinion on Each of the Other Major Federal Programs**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the accompanying Schedule of Findings and Questioned Costs for the year ended August 31, 2022.

#### **Basis for Adverse and Unmodified Opinions**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified opinions on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Matter Giving Rise to Adverse Opinion on 32.009 – COVID-19 – Emergency Connectivity Fund Program

As described in the accompanying Schedule of Findings and Questioned Costs and in Finding 2022-003, the District did not comply with requirements regarding 32.009 – COVID-19 – Emergency Connectivity Fund Program for activities allowed, allowable costs, and restricted purposes special test requirements. Compliance with such requirements is necessary, in our opinion for the District to comply with the requirements applicable to that program.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances;
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Other Matters**

The results of our auditing procedures also disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Findings 2022-001 and 2022-002. Our opinion on each major federal program is not modified with respect to these matters.

#### **District's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **REPORT ON INTERNAL CONTROL OVER COMPLIANCE**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or compliance over compliance is a deficiency or a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance over compliance is a deficiency over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

However, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies. In the accompanying Schedule of Federal Award Findings and Questioned Costs, we consider the deficiencies described in Findings 2022-001 and 2022-003 to be material weaknesses and the deficiencies described in Finding 2022002 to be a significant deficiency.

#### **District's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the internal control over compliance findings identified in our audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Tat Mathy

Pat McCarthy, State Auditor Olympia, WA October 23, 2023

#### **INDEPENDENT AUDITOR'S REPORT**

Report on the Audit of the Financial Statements

#### Auburn School District No. 408 September 1, 2021 through August 31, 2022

Board of Directors Auburn School District No. 408 Auburn, Washington

#### **REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

#### **Unmodified and Adverse Opinions**

We have audited the financial statements of Auburn School District No. 408, as of and for the year ended August 31, 2022, and the related notes to the financial statements, as listed in the financial section of our report.

#### **Unmodified Opinion on Regulatory Basis of Accounting (Accounting Manual)**

As described in Note 1 the District has prepared these financial statements to meet the financial reporting requirements of state law and the accounting practices prescribed by the *Accounting Manual for Public School Districts in the State of Washington* (Accounting Manual). Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of Auburn School District No. 408, as of the year ended August 31, 2022, and the regulatory basis of changes in financial position thereof for the year then ended, on the basis of accounting as described in Note 1.

#### Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Auburn School District No. 408, as of August 31, 2022, or the changes in financial position or cash flows thereof for the year then ended, because of the significance of the matter discussed below.

#### **Basis for Unmodified and Adverse Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and *Governmental Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

#### Matter Giving Rise to Adverse Opinion on U.S. GAAP

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. As described in Note 1 of the financial statements, the government-wide financial statements are prepared by the District in accordance with state law using accounting practices prescribed by the Accounting Manual, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions of state law and the Accounting Manual described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and

*Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Long-Term Liabilities is also presented for purposes of additional analysis, as required by the prescribed Accounting Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

## OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated October 23, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Tat Marthy

Pat McCarthy, State Auditor Olympia, WA October 23, 2023

#### Auburn School District No. 408 September 1, 2021 through August 31, 2022

#### FINANCIAL STATEMENTS

Balance Sheet – Governmental Funds – 2022
Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds – 2022
Statement of Net Position – Fiduciary Funds – 2022
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Notes to Financial Statements – 2022

#### SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Long-Term Liabilities – 2022 Schedule of Expenditures of Federal Awards – 2022 Notes to the Schedule of Expenditures of Federal Awards – 2022

# August 31, 2022

Balance Sheet - Governmental Funds

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Assets							
Cash and Cash Equivalents	50,822,535.12	2,707,535.09	12,760,730.89	156,274,967.58	2,573,777.71	00.00	225,139,546.39
Minus Warrants Outstanding	-4,709,542.82	-44,705.86	0.00	-5,852.29	0.00	00.00	-4,760,100.97
Taxes Receivable	20,514,190.70		17,376,780.16	2,922,630.14	0.00		40,813,601.00
Due From Other Funds	422,470.71	290.17	5,980.23	138,645.11	0.00	00.00	567,386.22
Due From Other Governmental Units	8,755,036.79	0.00	0.00	435,913.80	00.0	0.00	9,190,950.59
Accounts Receivable	350,035.16	0.00	0.00	0.00	0.00	00.00	350,035.16
Interfund Loans Receivable	0.00			0.00			0.00
Accrued Interest Receivable	42,617.67	2,428.59	12,284.60	156,220.35	1,973.50	0.00	215,524.71
Inventory	423,744.25	0.00		0.00			423,744.25
Prepaid Items	59,934.01	0.00			0.00	00.00	59,934.01
Investments	0.00	0.00	0.00	0.00	0.00	00.00	0.00
Investments/Cash With Trustee	00.00		0.00	0.00	0.00	0.00	0.00
Investments-Deferred Compensation	00.00			0.00			0.00
Self-Insurance Security Deposit	00.00						0.00
TOTAL ASSETS	76,681,021.59	2,665,547.99	30,155,775.88	159,922,524.69	2,575,751.21	00.00	272,000,621.36
DEFERRED OUTFLOWS OF RESOURCES:							
Deferred Outflows of Resources - Other	0.00	0.00	0.00	0.00	0.00	0.00	0.00
TOTAL DEFERRED OUTFLOWS OF RESOURCES	00.00	0.00	0.00	0.00	0.00	0.00	0.00
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES LIABILITIES	76,681,021.59	2,665,547.99	30,155,775.88	159,922,524.69	2,575,751.21	0.00	272,000,621.36
Accounts Payable	6,768,600.41	78,937.09	-1,020.14	11,760,528.87	0.00	0.00	18,607,046.23
Contracts Payable Current	0.00	0.00		0.00	0.00	0.00	0.00
Accrued Interest Payable			0.00				0.00

# Balance Sheet - Governmental Funds

# August 31, 2022

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Perman ent Fund	Total
Accrued Salaries	495,383.59	0.00		0.00			495,383.59
Anticipation Notes Payable	0.00		0.00	0.00	0.00		0.00
LIABILITIES:							
Payroll Deductions and Taxes Payable	-42,125.66	0.00		0.00			-42,125.66
Due To Other Governmental Units	-158.15	-147.49		-3,137.91	-89.31	0.00	-3,532.86
Deferred Compensation Payable	0.00			0.00			0.00
Estimated Employee Benefits Payable	0.00						0.00
Due To Other Funds	10,906.81	290.17	0.00	556,189.24	0.00	0.00	567,386.22
Interfund Loans Payable	0.00		0.00	0.00	0.00		0.00
Deposits	0.00	0.00		3,364.18			3,364.18
Unearned Revenue	0.00	0.00	0.00	0.00	0.00		0.00
Matured Bonds Payable			0.00				0.00
Matured Bond Interest Payable			0.00				0.00
Arbitrage Rebate Payable	0.00		0.00	0.00	0.00		0.00
TOTAL LIABILITIES	7,232,607.00	79,079.77	-1,020.14	12,316,944.38	-89.31	00.00	19,627,521.70
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue	249,951.61	161,937.00	0.00	0.00	0.00	0.00	411,888.61
Unavailable Revenue - Taxes Receivable	20,514,190.70		17,376,780.16	2,922,630.14	0.00		40,813,601.00
TOTAL DEFERRED INFLOWS OF RESOURCES	20,764,142.31	161,937.00	17,376,780.16	2,922,630.14	0.00	0.00	41,225,489.61
FUND BALANCE:							
Nonspendable Fund Balance	483,678.26	0.00	0.00	0.00	0.00	0.00	483,678.26
Restricted Fund Balance	7,615,336.64	2,424,531.22	12,780,015.86	85,688,607.35	2,575,840.52	0.00	111,084,331.59
Committed Fund Balance	0.00	0.00	0.00	648,987.75	0.00	0.00	648,987.75
Assigned Fund Balance	1,700,000.00	0.00	0.00	58,345,355.07	0.00	0.00	60,045,355.07

# Balance Sheet - Governmental Funds

# August 31, 2022

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Unassigned Fund Balance	38,885,257.38	0.00	0.00	0.00	0.00	0.00	38,885,257.38
TOTAL FUND BALANCE	48,684,272.28	2,424,531.22	12,780,015.86	144,682,950.17	2,575,840.52	0.00	211,147,610.05
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE	76,681,021.59	2,665,547.99	30,155,775.88	159,922,524.69	2,575,751.21	00.0	272,000,621.36

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

# For the Year Ended August 31, 2022

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
REVENUES:							
Local	41,115,287.09	1,592,306.83	34,514,718.86	8,285,309.59	15,635.39		85,523,257.76
State	216,574,908.30		0.00	39,529,508.89	561,247.69		256,665,664.88
Federal	42,264,785.43		0.00	0.00	0.00		42,264,785.43
Other	869,946.16			0.00	0.00	0.00	869,946.16
TOTAL REVENUES	300,824,926.98	1,592,306.83	34,514,718.86	47,814,818.48	576,883.08	0.00	385,323,654.23
EXPENDITURES:							
CURRENT :							
Regular Instruction	157,001,578.00						157,001,578.00
Special Education	36,656,089.77						36,656,089.77
Vocational Education	9,345,475.39						9,345,475.39
Skill Center	0.00						0.00
Compensatory Programs	23,075,788.27						23,075,788.27
Other Instructional Programs	1,602,284.32						1,602,284.32
Federal Stimulus COVID-19	14,164,605.65						14,164,605.65
Community Services	2,888,448.72						2,888,448.72
Support Services	54,030,677.78						54,030,677.78
Student Activities/Other		1,362,412.45				0.00	1,362,412.45
CAPITAL OUTLAY:							
Sites				17,078,862.01			17,078,862.01
Building				98,375,795.16			98,375,795.16
Equipment				9,456,726.77			9,456,726.77
Instructional Technology				0.00			0.00
Energy				0.00			0.00
Transportation Equipment					554,323.55		554,323.55
Sales and Lease				0.00			0.00
Other	4,336,299.13						4,336,299.13
DEBT SERVICE:							
Principal	0.00		23,158,225.00	0.00	0.00		23,158,225.00

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2022

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Interest and Other Charges	0.00		10,103,806.25	0.00	0.00		10,103,806.25
Bond/Levy Issuance				0.00	0.00		0.00
TOTAL EXPENDITURES	303,101,247.03	1,362,412.45	33,262,031.25	124,911,383.94	554,323.55	00.00	463,191,398.22
REVENUES OVER (UNDER) EXPENDITURES	-2,276,320.05	229,894.38	1,252,687.61	-77,096,565.46	22,559.53	0.00	-77,867,743.99
OTHER FINANCING SOURCES (USES):							
Bond Sales & Refunding Bond Sales	0.00		0.00	0.00	0.00		0.00
Long-Term Financing	0.00			0.00	0.00		0.00
Transfers In	0.00		0.00	0.00	0.00		0.00
Transfers Out (GL 536)	0.00		0.00	0.00	0.00	0.00	0.00
Other Financing Uses (GL 535)	0.00		0.00	0.00	0.00		0.00
Other	78,570.24		0.00	0.00	0.00		78,570.24
TOTAL OTHER FINANCING SOURCES (USES)	78,570.24		0.00	0.00	0.00	0.00	78,570.24
EXCESS OF REVENUES/OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	-2,197,749.81	229,894.38	1,252,687.61	-77,096,565.46	22,559.53	00.00	-77,789,173.75
BEGINNING TOTAL FUND BALANCE	50,882,022.09	2,194,636.84	11,527,328.25	221,779,515.63	2,553,280.99	0.00	288,936,783.80
Prior Year(s) Corrections or Restatements	0.00	0.00	0.00	0.00	00.0	0.00	0.00
ENDING TOTAL FUND BALANCE	48,684,272.28	2,424,531.22	12,780,015.86	12,780,015.86 144,682,950.17	2,575,840.52	0.00	211,147,610.05

### Auburn School District No. 408

## Statement of Fiduciary Net Position

### August 31, 2022

	Custodial Funds	Private Purpose Trust
ASSETS:		
Imprest Cash	0.00	0.00
Cash On Hand	0.00	0.00
Cash On Deposit with Cty Treas	0.00	110,983.51
Minus Warrants Outstanding	0.00	-44,600.00
Due From Other Governmental Units	0.00	0.00
Accounts Receivable	0.00	0.00
Accrued Interest Receivable	0.00	118.80
Investments	0.00	0.00
Investments/Cash With Trustee	0.00	0.00
Other Assets	0.00	0.00
Capital Assets, Land	0.00	0.00
Capital Assets, Buildings	0.00	0.00
Capital Assets, Equipment	0.00	0.00
Accum Depreciation, Buildings	0.00	0.00
Accum Depreciation, Equipment	0.00	0.00
TOTAL ASSETS	0.00	66,502.31
LIABILITIES:		
Accounts Payable	0.00	1,750.00
Due To Other Governmental Units	0.00	-69.11
TOTAL LIABILITIES	0.00	1,680.89
NET POSITION:		
Restricted for:		
Restricted For Intact Trust Principal	0.00	0.00
Restricted for Individuals, Organizations, and Other Governments - CF	0.00	
Restricted for Individuals, Organizations, and Other Governments - PPT		0.00
Restricted For Other Purposes	0.00	64,821.42
TOTAL NET POSITION	0.00	64,821.42

The accompanying notes are an integral part of this financial statement.

### Auburn School District No. 408

# Statement of Changes in Fiduciary Net Position

### For the Year Ended August 31, 2022

	Custodial Funds	Private Purpose Trust
ADDITIONS:		
Contributions:		
Private Donations	0.00	83,755.84
Employer		0.00
Members		0.00
Other	0.00	0.00
TOTAL CONTRIBUTIONS	0.00	83,755.84
Investment Income:		
Net Appreciation (Depreciation) in Fair Value	0.00	0.00
Interest and Dividends	0.00	0.00
Less Investment Expenses	0.00	0.00
Net Investment Income	0.00	0.00
Other Additions:		
Rent or Lease Revenue	0.00	00.00
Total Other Additions	0.00	00.00
TOTAL ADDITIONS	0.00	83,755.84
DEDUCTIONS:		
Benefits		00.00
Refund of Contributions	0.00	00.00
Administrative Expenses	0.00	00.00
Scholarships	0.00	
Other	0.00	68,800.00
TOTAL DEDUCTIONS	0.00	68,800.00
Net Increase (Decrease)	0.00	14,955.84
Net Position - Beginning Balance	0.00	49,865.58
Prior Year(s) Corrections or Restatements	0.00	00.00
NET POSITIONENDING	0.00	64,821.42

The accompanying notes are an integral part of this financial statement.

### Auburn School District #408 Notes to the Financial Statements September 1, 2021 Through August 31, 2022

### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Auburn School District (District) is a municipal corporation organized pursuant to Title 28A of the Revised Code of Washington (RCW) for the purposes of providing public school services to students in grades K–12. Oversight responsibility for the District's operations is vested with the independently elected board of directors. Management of the District is appointed by and is accountable to the board of directors. Fiscal responsibility, including budget authority and the power to set fees, levy property taxes, and issue debt consistent with provisions of state statutes, also rests with the board of directors.

The District presents governmental fund financial statements and related notes on the modified accrual basis of accounting in accordance with the *Accounting Manual for Public School Districts in the State of Washington*, issued jointly by the State Auditor's Office and the Superintendent of Public Instruction by the authority of RCW 43.09.200, RCW 28A.505.140, RCW 28A.505.010(1) and RCW 28A.505.020. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- (1) Districtwide statements, as defined in GAAP, are not presented.
- (2) A Schedule of Long-Term Liabilities is presented as supplementary information.
- (3) Supplementary information required by GAAP is not presented.
- (4) Property Taxes collected after the end of the fiscal period are not considered available for revenue accrual as described below.

### **Fund Accounting**

Financial transactions of the District are reported in individual funds Each fund uses a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. All funds are considered major funds. The various funds in the report are grouped into governmental (and fiduciary) funds as follows:

### **Governmental Funds**

### General Fund

This fund is used to account for all expendable financial resources, except for those that are required to be accounted for in another fund. In keeping with the principle of having as few funds as are necessary, activities such as food services, maintenance, data processing, printing, and student transportation are included in the General Fund.

### Capital Projects Funds

These funds account for financial resources that are to be used for the construction or acquisition of major capital assets. There are two funds that are considered to be of the capital projects fund type: the Capital Projects Fund and the Transportation Vehicle Fund.

<u>Capital Projects Fund</u>. This fund is used to account for resources set aside for the acquisition and construction of major capital assets such as land and buildings.

<u>Transportation Vehicle Fund</u>. This fund is used to account for the purchase, major repair, rebuilding, and debt service expenditures that relate to pupil transportation equipment.

### Debt Service Fund

This fund is used to account for the accumulation of resources for and the payment of matured general long-term debt principal and interest.

### Special Revenue Fund

In Washington state, the only allowable special revenue fund for school districts is the Associated Student Body (ASB) Fund. This fund is accounted for in the District's financial statements as the financial resources legally belong to the District. As a special revenue fund, amounts within the ASB Fund may only be used for those purposes that relate to the operation of the Associated Student Body of the District.

### Permanent Funds

These funds are used to report resources that are legally restricted such that only earnings, and not principal, may be expended. Amounts in the Permanent Fund may only be spent in support of the District's programs and may not be used to the benefit of any individual.

### **Fiduciary Funds**

Fiduciary funds include pension and other employee benefit trust funds, private-purpose trust funds, and custodial funds, and are used to account for assets that are held by the District in a fiduciary capacity.

### Private-Purpose Trust Fund

This fund is used to account for resources that are legally held in trust by the District. The trust agreement details whether principal and interest may both be spent, or whether only interest may be spent. Money from a Private-Purpose Trust Fund may not be used to support the District's programs, and may be used to benefit individuals, private organizations, or other governments.

### **Custodial Funds**

These funds are used to account for assets that the District holds on behalf of others in a purely custodial capacity.

### Measurement focus, basis of accounting, and fund financial statement presentation

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered "measurable" if the amount of the transaction can be readily determined. Revenues are considered "available" when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. Categorical program claims and interdistrict billings are measurable and available and are accrued. Property taxes not collected by the fiscal year end are measurable and recorded as a receivable, however the receivable is not considered available revenue and is recorded as a deferred inflow of resources.

Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for unmatured principal and interest on long-term debt which are recorded when due. Purchases of capital assets are expensed during the year of acquisition. For federal grants, the recognition of expenditures is dependent on the obligation date. (Obligation means a purchase order has been issued, contracts have been awarded, or goods and/or services have been received.)

### **Budgets**

Chapter 28A.505 RCW and Chapter 392-123 Washington Administrative Code (WAC) mandate school district budget policies and procedures. The board adopts annual appropriated budgets

for all governmental funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Appropriations lapse at the end of the fiscal period.

Budgets are adopted on the same modified accrual basis as used for financial reporting. Fund balance is budgeted as available resources and, under statute, may not be negative, unless the District enters into binding conditions with state oversight pursuant to RCW 28A.505.110.

### The government's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The District receives state funding for specific categorical education-related programs. Amounts that are received for these programs that are not used in the current fiscal year may be carried forward into the subsequent fiscal year, where they may be used only for the same purpose as they were originally received. When the District has such carryover, those funds are expended before any amounts received in the current year are expended.

Additionally, the District has other restrictions placed on its financial resources. When expenditures are recorded for purposes for which a restriction or commitment of fund balance is available, those funds that are restricted or committed to that purpose are considered first before any unrestricted or unassigned amounts are expended.

### The government's fund balance classifications policies and procedures.

The District classifies ending fund balance for its governmental funds into five categories.

<u>Nonspendable Fund Balance</u>. The amounts reported as Nonspendable are resources of the District that are not in spendable format. They are either non-liquid resources such as inventory or prepaid items, or the resources are legally or contractually required to be maintained intact.

<u>Restricted Fund Balance</u>. Amounts that are reported as Restricted are those resources of the District that have had a legal restriction placed on their use either from statute, WAC, or other legal requirements that are beyond the control of the board of directors. Restricted fund balance includes anticipated recovery of revenues that have been received but are restricted as to their usage.

<u>Committed Fund Balance</u>. Amounts that are reported as Committed are those resources of the District that have had a limitation placed upon their usage by formal action of the District's board of directors. Commitments are made either through a formal adopted board resolution or are related to a school board policy. Commitments may only be changed when the resources are used for the intended purpose or the limitation is removed by a subsequent formal action of the board of directors.

<u>Assigned Fund Balance</u>. In the General Fund, amounts that are reported as Assigned are those resources that the District has set aside for specific purposes. These accounts reflect tentative management plans for future financial resource use such as the replacement of equipment or the assignment of resources for contingencies. Assignments reduce the amount reported as Unassigned Fund Balance, but may not reduce that balance below zero.

In other governmental funds, Assigned fund balance represents a positive ending spendable fund balance once all restrictions and commitments are considered. These resources are only available for expenditure in that fund and may not be used in any other fund without formal action by the District's board of directors and as allowed by statute.

The {title of person or persons} is/are the only person (persons) who have the authority to create Assignments of fund balance.

<u>Unassigned Fund Balance</u>. In the General Fund, amounts that are reported as Unassigned are those net spendable resources of the District that are not otherwise Restricted, Committed, or Assigned, and may be used for any purpose within the General Fund.

In other governmental funds, Unassigned fund balance represents a deficit ending spendable fund balance once all restrictions and commitments are considered.

A negative Unassigned fund balance means that the legal restrictions and formal commitments of the District exceed its currently available resources.

### **Cash and Cash Equivalents**

All of the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

### **Receivables and Payables**

All of the District's receivables and payables are expected to be collected within one year.

### Inventory

Inventory is valued at cost using the first-in, first-out (FIFO) method The consumption method of inventory is used, which charges inventory as an expenditure when it is consumed. A portion of fund balance, representing inventory, is considered Nonspendable. USDA commodity inventory consists of food donated by the United States Department of Agriculture. It is valued at the prices paid by the USDA for the commodities.

### **Accounting and Reporting Changes**

### Leases

For the year ended August 31, 2022, the district implemented guidance for the presentation and disclosures of leases, as required by the School District Accounting Manual. These changes were in response to the provisions of GASB Statement No. 87.

The District implemented the changes the District Accounting Manual with no significant impact on financial position or reporting.

### **NOTE 2: DEPOSITS AND INVESTMENTS**

The King County Treasurer is the *ex officio* treasurer for the District and holds all accounts of the District. The District directs the County Treasurer to invest those financial resources of the District that the District has determined are not needed to meet the current financial obligations of the District.

The district's deposits and certificates of deposit are mostly covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

The district's participation in the King County investment pool is voluntary and the pool does not have a credit rating. The district reports its investment in the pool at the fair value amount, which is [not] the same as the value of the pool per share. The fair value of the district's investment in the pool is measured using a net asset value (NAV) as determined by the pool. The pool maintains a (duration/weighted average maturity) of 1.09 years.

All of the District's investments during the year and at year-end were insured or registered and held by the District or its agent in the District's name.

Washington State statutes authorize the district to invest in the following types of securities:

- Certificates, notes, or bonds of the United States, its agencies, or any corporation wholly owned by the government of the United States,
- Obligations of government-sponsored corporations which are eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System,
- Bankers' acceptances purchased on the secondary market,
- Repurchase agreements for securities listed in the three items above, provided that the transaction is structured so that the public treasurer obtains control over the underlying securities,
- Investment deposits with qualified public depositories,
- Washington State Local Government Investment Pool, and
- County Treasurer Investment Pools.

The District's investments as of August 31, 2022, are as follows:

Type of Investment	Total
County Treasurer's Investment Pool	228,886,928

In accordance with State law, the district's governing body has entered into a formal interlocal agreement with the district's *ex officio* treasurer, King County, to have all its funds not required for immediate expenditure to be invested in the King County Investment Pool (Pool).

As of August 31, 2022, the district had the following investments:

Investment Type	Fair Value (1)	Effective Duration (2)
King County Investment Pool	\$223,576,752	1.09 years

**Impaired Investments.** As of August 31, 2022, all impaired commercial paper investments have completed enforcement events. The King County impaired investment pool (Impaired Pool) held one commercial paper asset where the Impaired Pool accepted an exchange offer and is receiving the cash flows from the investment's underlying securities. The District's share of the impaired investment pool principal is \$34,803 and the district's fair value of these investments is \$20,394.

**Interest Rate Risk.** As of August 31, 2022, the Pool's average duration was 1.09 years. As a means of limiting its exposure to rising interest rates, securities purchased in the Pool must have a final maturity, or weighted average life, no longer than five years. While the Pool's market value is calculated on a monthly basis, unrealized gains and losses are not distributed to participants. The Pool distributes earnings monthly using an amortized cost methodology.

**Credit Risk.** As of August 31, 2022, the district's investment in the Pool was not rated by a nationally recognized statistical rating organization (NRSRO). In compliance with state statutes, Pool policies authorize investments in U.S. Treasury securities, U.S. agency securities and mortgage-backed securities, corporate notes (rated at least "A"), municipal securities (rated at least "A" by two NRSROs), commercial paper (rated at least the equivalent of "A-1"), certificates of deposits issued by qualified public depositaries, repurchase agreements, and the Local Government Investment Pool managed by the Washington State Treasurer's office.

### **NOTE 3: SIGNIFICANT CONTINGENT LIABILITIES**

### Litigation

The District has no known legal obligations that would materially impact the financial position of the District.

### **NOTE 4: SIGNIFICANT EFFECTS OF SUBSEQUENT EVENTS**

### **COVID-19 Pandemic**

In February 2020, Governor Inslee declared a state of emergency in response to the spread of a deadly new virus. In the weeks following the declaration, precautionary measures to slow the spread of the virus were ordered. These measures included closing schools, canceling public events, limiting gathering sizes, and requiring people to stay home unless they were leaving for an essential function. On April 6, 2020, the Governor closed all public and private K–12 school buildings throughout the remainder of the 2019–20 school year and continuing through the 2020-21 school year. The school district, however, continues to operate, educating students using continuous learning models.

Many of the precautionary measures put in place during the 2019–20 school year remain in effect during the 2020-21 school year. During the 2021-22 school year, most students attended class in person. The District also operated Auburn Online with attendance of 180 full time equivalent students.

The district experienced increasing enrollment during the 2021-2022 school year. Enrollment is up approximately 326 students from prior year. The effects are an increase of our state apportionment by approximately 3.2 million dollars. The district's ending fund balance for 2021-22 was 48,684,272, which is approximately 16% of total expenditures.

The length of time these measures will be in place, and the full extent of the financial impact on the school district, is unknown at this time.

### **Refunded Debt**

On August 24, 2022 the District priced \$48.395 million of general obligation refunding bonds with an average interest rate of 2.42 percent to currently refund \$53.195 million of outstanding 2013 series bonds with an average rate of 4.00 percent. These bonds closed in the next fiscal year on September 8, 2022, when they were considered defeased.

On September 26, 2023 the District issued \$23.535 million in general obligation bonds with an average interest rate of 3.12 percent to currently refund \$25.015 million of outstanding 2014 series bonds with an average interest rate of 5.00 percent. The net proceeds of \$25,379,880.19

after payment of \$196,249.76 in underwriting fees, other issuance costs, and contingency were used to purchase U.S. Government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 2014 series bonds. As a result, the 2014 series bonds are considered defeased.

### **NOTE 5: PENSION PLANS**

### **General Information**

The Washington State Department of Retirement Systems (DRS), a department within the primary government of the state of Washington, prepares a stand-alone annual comprehensive financial report that includes financial statements and required supplementary information for each pension plan. The pension plan's basic financial statement is accounted for using the accrual basis of accounting. The measurement date of the pension plans is June 30. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The school district is reporting the net pension liability in the notes and on the Schedule of Long-term Liabilities calculated as the district's proportionate allocation percentage multiplied by the total plan collective net pension liability. The DRS total collective net pension liabilities for the pension plans school districts participate in are shown here.

### The Collective Net Pension Liability (Asset)

The collective net pension liability or asset for the pension plans districts participated in are reported in the following tables

The Collective Net Pension Liability or (Asset) as of June 30, 2022					
	Total Pension Liability	Plan fiduciary net position	Participating employers' net pension liability or (Asset)	Plan fiduciary net position as a percentage of the total pension liability	
PERS 1 11,877,621,000 9,093,254,000 2,784,367,000 76.5				76.56%	
SERS 2/3 8,478,821,000 8,747,471,000 (268,650,000) 103.17					
TRS 1	8,739,146,000	6,837,316,000	1,901,830,000	78.24%	
TRS 2/3	22,946,845,000	23,143,631,000	(196,786,000)	100.86%	

Detailed information about the pension plans' fiduciary net position is available in the separately issued DRS report. Copies of the report may be obtained by contacting the Washington State

Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380; or online at <u>Annual Financial Reports</u> or <u>http://www.drs.wa.gov./administrations/annual-report</u>.

### **Membership Participation**

Substantially all school district full-time and qualifying part-time employees participate in one of the following three contributory, multi-employer, cost-sharing statewide retirement systems managed by DRS: Teachers' Retirement System (TRS), Public Employees' Retirement System (PERS) and School Employees' Retirement System (SERS).

Plan	Retirees and Beneficiaries Receiving Benefits	Inactive Plan Members Entitled to but not yet Receiving Benefits	Active Plan Members
PERS 1	41,154	196	632
SERS 2	13,480	7,186	33,622
SERS 3	13,819	9,896	31,861
TRS 1	29,731	63	111
TRS 2	7,026	3,428	27,202
TRS 3	18,956	8,681	54,336

Membership participation by retirement plan as of June 30, 2022, was as follows:

### **Membership & Plan Benefits**

Certificated employees are members of TRS. Classified employees are members of PERS (if Plan 1) or SERS. Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. TRS 1 and PERS 1 are closed to new entrants.

### TRS Plan Information

TRS was established in 1938, and its retirement provisions are contained in RCW Chapters 41.34 and 41.32. TRS is a cost-sharing multi-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. TRS eligibility for membership requires service as a certificated, public school employee working in an instructional, administrative or supervisory capacity.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined

benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

TRS Plan 1 provides retirement, disability and death benefits. TRS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two percent of the average final compensation (AFC), for each year of service credit, up to a maximum of 60 percent, divided by twelve. The AFC is the total earnable compensation for the two consecutive highest-paid fiscal years, divided by two. Members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. Other benefits include temporary and permanent disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

TRS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the average final compensation (AFC) per year of service for Plan 2 members and one percent of AFC for Plan 3 members. The AFC is the monthly average of the 60 consecutive highest-paid service credit months. There is no cap on years of service credit. Members are eligible for normal retirement at the age of 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. TRS Plan 2/3 members who have 30 or more years of service credit, were hired prior to May 1, 2013, and are at least 55 years old, can retire under one of two provisions: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules. TRS Plan 2/3 members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service. TRS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

### PERS Plan Information

PERS was established in 1947, and its retirement benefit provisions are contained in RCW Chapters 41.34 and 41.40. PERS is a cost-sharing, multi-employer retirement system. PERS Plan 1 provides retirement, disability and death benefits. PERS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months.

Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service.

Members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. PERS Plan 1 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

### SERS Plan Information

SERS was established by the legislature in 1998, and the plan became effective in 2000. SERS retirement benefit provisions are established in RCW Chapters 41.34 and 41.35. SERS is a cost-sharing, multiemployer retirement system comprised of two separate plans for membership purposes. SERS Plan 2 is a defined benefit plan and SERS Plan 3 is a defined benefit plan with a defined contribution component. SERS members include classified employees of school districts and educational service districts.

SERS is reported as two separate plans for accounting purposes: Plan 2/3 and Plan 3. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

SERS provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and one percent of AFC for Plan 3. The AFC is the monthly average of the member's 60 highest-paid consecutive service months before retirement, termination or death. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. SERS members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. SERS members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions, if hired prior to May 2, 2013: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules. SERS members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service. SERS retirement benefits are also

actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a cost- of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

### **Plan Contributions**

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon the rates set by the Legislature. The methods used to determine the contribution requirements are established under chapters 41.34 and 41.40 RCW for PERS, 41.34 and 41.35 RCW for SERS, and 41.32 and 41.34 RCW for TRS. Employers do not contribute to the defined contribution portions of TRS Plan 3 or SERS Plan 3. Under current law the employer must contribute 100 percent of the employer-required contribution. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at six percent and does not vary from year to year.

The employer and employee contribution rates for all plans were effective as of September 1, 2021. PERS contribution rates changed on July 1, 2021. Contribution rates for TRS and SERS plans changed on September 1, 2021. The pension plan contribution rates (expressed as a percentage of covered payroll) for fiscal year 2022 are listed below:

	From this date	Through this date	Member rate	Employer rate	
PERS 1	7/1/2021	8/31/2022	6.00%	10.25%	
TRS 1	9/1/2021	8/31/2022	6.00%	14.42%	
TRS 2	9/1/2021	8/31/2022	8.05%	14.42%	
TRS 3	9/1/2021	8/31/2022	*	14.42%	**
SERS 2	9/1/2021	8/31/2022	7.76%	11.65%	
SERS 3	9/1/2021	8/31/2022	*	11.65%	**

Note: The Employer rates include .0018 DRS administrative expense.

\* – TRS and SERS Plan 3 Employee Contribution Variable from 5% to 15% based on rate selected by the employee member.

\*\* - TRS and SERS Plan 2/3 Employer Contributions for defined benefit portion only.

### The School District's Proportionate Share of the Net Pension Liability (Asset)

At June 30, 2022, the school district reported a total liability of **\$29,752,508** for its proportionate shares of the individual plans' collective net pension liability and **\$6,975,524** for its

proportionate shares of net pension assets. Proportions of net pension amounts are based on annual contributions for each of the employers participating in the DRS administered plans. At June 30, 2022 the district's proportionate share of each plan's net pension liability is reported below:

June 30, 2022	PERS 1	SERS 2/3	TRS 1	TRS 2/3
District's Annual Contributions	1,658,885	3,283,210	7,876,368	9,863,575
Proportionate Share of the Net Pension Liability (Asset)	7,536,675	(3,940,870)	29,191,356	(3,034,654)

At June 30, 2022, the school district's percentage of the proportionate share of the collective net pension amount was as follows and the change in the allocation percentage from the prior period is illustrated below.

Change in Proportionate Shares	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Current year proportionate share	0.270678%	1.466916%	1.534909%	1.542109%
Prior year proportionate share	0.267742%	1.591805%	1.619267%	1.623215%
Net difference percentage	0.002937%	-0.124889%	-0.084358%	-0.081106%

### **Actuarial Assumptions**

The total pension liabilities for TRS 1, TRS 2/3, PERS 1 and SERS 2/3 were determined by actuarial valuation as of June 30, 2021, with the results rolled forward to June 30, 2022, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation	2.75% total economic inflation, 3.25% salary inflation
Salary increases	In addition to the base 3.25% salary inflation assumption, salaries
	are also expected to grow by promotions and longevity.
Investment rate of return	7.00%

### **Mortality Rates**

Mortality rates used in the plans were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status as the base table. OSA applies age offsets for each system to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale to project mortality rates for every year after the 2010 base table. The actuarial assumptions used in the June 30, 2021, valuation were based on the results of the *2013–2018 Demographic Experience Study Report and the 2021*  *Economic Experience Study*. Additional assumptions for subsequent events and law changes are current as of the 2021 actuarial valuation report.

### Long-term Expected Rate of Return

OSA selected a 7.00% long-term expected rate of return on pension plan investments using a building-block method. In selecting the assumptions, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns the Washington State Investment Board (WSIB) provided.

The CMAs contain three pieces of information for each class of assets the WSIB currently invest in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

The expected future rates of return are developed by the WSIB for each major asset class.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2022, are summarized in the following table:

TRS 1, TRS 2/3, PERS 1, and SERS 2/3				
Asset Class	Target Allocation% Long-term ExpectedReal Rate of Return			
Fixed Income	20.00% 1.50%			
Tangible Assets	7.00% 4.70%			
Real Estate	18.00% 5.40%			
Global Equity	32.00%	5.90%		
Private Equity	23.00%	8.90%		

The inflation component used to create the above table is 2.20% and represents WSIB's most recent long-term estimate of broad economic inflation.

### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members. Based on the assumptions described in the DRS Certification Letter, the pension plan's fiduciary net position was projected to be available to make all projected future benefit

payments of current plan members. Therefore, the long-term expected rate of return, a 7.00% on pension plan investments was applied to determine the total pension liability.

### Sensitivity of the Net Pension Liability (Asset)

The following table presents the Auburn School District's proportionate share of the collective net pension liability or asset calculated using the discount rate of 7.00%, as well as what the net pension liability or asset would be if it were calculated using a discount rate that is one percentage-point lower (6.00%) or one percentage-point higher (8.00%) than the current rate. Amounts are calculated using the school district's specific allocation percentage, by plan, to determine the proportionate share of the collective net pension liability or asset.

Sensitivity of the Net Pension Liability or Asset to Changes in the Discount Rate				
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)	
PERS 1	\$3,719,876,000	\$2,784,367,000	\$1,967,887,000	
Allocation Percentage	0.270678%	0.270678%	0.270678%	
Proportionate Share	\$10,068,895	\$7,536,675	\$5,326,642	
SERS 2/3	\$929,172,000	(\$268,650,000)	(\$1,255,926,000)	
Allocation Percentage	1.466916%	1.466916%	1.466916%	
Proportionate Share	\$13,630,173	(\$3,940,870)	(\$18,423,379)	
TRS 1	\$2,582,448,000	\$1,901,830,000	\$1,306,883,000	
Allocation Percentage	1.534909%	1.534909%	1.534909%	
Proportionate Share	\$39,638,222	\$29,191,356	\$20,059,462	
TRS 2/3	3,565,129,000	(196,786,000)	(3,255,167,000)	
Allocation Percentage	1.542109%	1.542109%	1.542109%	
Proportionate Share	\$54,978,162	(\$3,034,654)	(\$50,198,211)	

### NOTE 6: ANNUAL OTHER POST-EMPLOYMENT BENEFIT COST AND NET OPEB OBLIGATIONS

The state, through the Health Care Authority (HCA), administers a defined benefit other postemployment benefit (OPEB) plan that is not administered through a qualifying trust. The Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits, and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Benefits purchased by PEBB include medical, dental, life insurance and long-term disability insurance.<sup>(5).</sup>

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one, which the employers and plan members understand the plan terms. This understanding is based on communications between the HCA, employers and plan members, and historical pattern of practice with regards to sharing of benefit costs.

Employers participating in the plan include the state of Washington (which includes general government agencies and higher education institutions), political subdivisions and tribal governments. Additionally, the PEBB plan is available to the retirees of the K–12 school districts and ESDs. The District's retirees (approximately 573) are eligible to participate in the PEBB plan under this arrangement.

### **Eligibility**

District members are eligible for retiree medical benefits after becoming eligible for service retirement pension benefits (either reduced or full pension benefits) Under PERS 1, 2, 3; TRS 1, 2, or 3; or SERS 2 and 3 plans.

Former members who are entitled to a deferred vested pension benefit are not eligible to receive medical and life insurance benefits after pension benefit commencement. Survivors of covered members who die are eligible for medical benefits.

### Medical Benefits

Upon retirement, members are permitted to receive medical benefits. Retirees pay the following monthly rates for pre-65 medical coverage for 2022.

Members not eligible for Medicare					
(or enrolled in Part A only)	Type of Coverage				
Descriptions	Employee Employee & Full Fami Spouse				
Kaiser Permanente NW Classic	\$768.23	\$1,531.47	\$2,103.90		
Kaiser Permanente NW CDHP	\$643.88	\$1,277.21	\$1,708.47		
Kaiser Permanente WA Classic	\$813.24	\$1,621.48	\$2,227.66		
Kaiser Permanente WA CDHP	\$641.39	\$1,272.99	\$1,702.94		

Kaiser Permanente WA Sound Choice	\$659.19	\$1,313.37	\$1,804.01
Kaiser Permanente WA Value	\$721.89	\$1,438.79	\$1,976.46
UMP Classic	\$718.68	\$1,432.35	\$1,967.61
UMP Select	\$647.73	\$1,290.45	\$1,772.50
UMP CDHP	\$638.69	\$1,270.29	\$1,700.24
UMP Plus-Puget Sound High Value Network	\$687.13	\$1,369.26	\$1,880.86
UMP Plus-UW Medicine Accountable Care Network	\$687.13	\$1,369.26	\$1,880.86

Retirees enrolled in Medicare Parts A and B receive an explicit subsidy in the form of reduced premiums on Medicare supplemental plans. Retirees pay the following monthly rates.

Members enrolled in Part A and B of Medicare	Type of Coverage				
Descriptions	<u>Employee</u>	<u>Employee</u> <u>&amp; Spouse<sup>1</sup></u>	<u>Full</u> <u>Family<sup>1</sup></u>		
Kaiser Permanente NW Senior Advantage	\$172.79	\$340.58	\$913.01		
Kaiser Permanente WA Medicare Plan	\$175.69	\$346.39	N/A		
Kaiser Permanente WA Classic	N/A	N/A	\$952.57		
Kaiser Permanente WA Sound Choice	N/A	N/A	\$837.03		
Kaiser Permanente WA Value	N/A	N/A	\$884.06		
UMP Classic	\$364.87	\$724.74	\$1,260.00		
Note 1: Employee–Spouse and Full Family with two Medicare eligible subscribers.					

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### Funding Policy

The School Employees Benefits Board (SEBB) Program administers health insurance and other benefits to all employees in school districts and charter schools, and union-represented employees of educational service districts in Washington. The SEBB studies, designs, and approves comprehensive and cost-effective insurance benefit plans for school employees and establishes eligibility criteria for participation in these plans. The SEB Board is separate and independent from the Public Employees Benefits Board (PEBB).

The funding policy is based upon pay-as-you go financing.

The SEBB collects benefit premiums from all school district entities for covered employees. The premium includes a fee, established in state law. The purpose of this fee is to cover the impact of the subsidized rate of health care benefits for school retirees who elect to purchase their health care benefits through the state Health Care Authority PEBB plan. The amount collected is set forth in the state's operating budget and is subject to change on an annual basis. This amount is not actuarially determined and is not placed in a trust to pay the obligations for post-employment health care benefits.

For the fiscal year 2021-22, the Auburn School District paid \$30,223,850 in total to HCA-SEBB.

The District has no control over the benefits offered to retirees, the rates charged to retirees, nor the fee paid to the Health Care Authority. The District does not determine its annual required contribution, nor the net other post-employment benefit obligation associated with this plan. These amounts are not shown on the financial statements.

For further information on the results of the actuarial valuation of the employer provided subsidies associated with the state's PEBB plan, refer to the <u>Office of the State Actuary</u>. The plan does not issue a separate report; however, additional information is included in the State of Washington Annual Comprehensive Financial Report, which is available on the <u>OFM</u> website.

### **NOTE 7: OTHER SIGNIFICANT COMMITMENTS**

Project	Project Authorization Amount	Expended as of 8/31/2022
Chinook Elementary Playground	175,916	153,056
Lea Hill Elementary Playground	179,852	153,180
Terminal Park Elementary	69,953,695	8,750,253
Total	\$70,309,463	9,056,489

The District has active construction projects as of August 31, 2022:

### Encumbrances

Encumbrance accounting is employed in governmental funds. Purchase orders, contracts, and other commitments for the expenditure of moneys are recorded in order to reserve a portion of the applicable appropriation. Encumbrances lapse at the end of the fiscal year and may be reencumbered the following year. The following encumbrance amounts were re-encumbered by fund on September 1, 2022:

Fund	Amount
General	\$1,194,731
ASB Fund	\$0
Capital Projects Fund	\$32,452,611
Transportation Vehicle Fund	\$0

### **NOTE 8: REQUIRED DISCLOSURES ABOUT CAPITAL ASSETS**

The District's capital assets are insured in the amount of \$589,212,018 for fiscal year 2022. In the opinion of the District's insurance consultant, the amount is sufficient to adequately fund replacement of the District's assets.

### **NOTE 9: LONG-TERM DEBT**

### Long-Term Debt

The accompanying Schedule of Long-Term Liabilities provides more details of the outstanding debt and liabilities of the district and summarizes the district's debt transactions for year ended August 31, 2022.

The following is a summary of changes in long-term debt of the District for the fiscal year ended August 31, 2022:

Governmental activities	Balance at Sept. 1, 2021	Increases	Decreases	Balance at Aug. 31, 2022	Due within One Year
General Obligation Bonds	488,985,000		13,365,000	475,620,000	15,220,000

Long-term debt at August 31, 2022, are comprised of the following individual issues:

Issue Name	Amount Authorized	Annual Installments FY 2023	Final Maturity	Interest Rate(s)	Amount Outstanding
General Obligation Bonds					
2012 Refunding	9,290,000	8,210,000	12/1/2022	2.00 - 3.00	8,210,000
2013 UTGO & Refunding	78,855,000	2,310,000	12/1/2032	1.50 – 4.00	55,505,000
2014 UTGO & Refunding	43,555,000	1,230,000	12/1/2033	1.00 – 5.00	27,275,000
2017 UTGO	90,535,000	0	12/1/2036	2.25 – 5.00	68,305,000
2018 UTGO	138,755,000	0	12/1/2037	3.00 - 5.00	134,705,000
2019 UGTO	73,815,000	0	12/1/2039	3.00 - 5.00	73,815,000
2020 UTGO & Refunding	116,650,000	3,470,000	12/1/2040	3.00 - 5.00	107,805,000
Total	551,455,000	15,220,000			475,620,000

Debt service requirements on long-term debt as of August 31, 2022, are as follows:

	Bon		
Years Ending August 31	Principal	Interest	Total
2022	15,220,000	9,793,225	25,013,225
2023	17,530,000	19,012,750	36,542,750
2024	19,405,000	18,239,050	37,644,050

	Bor	Bonds		
Years Ending August 31	Principal	Interest	Total	
2025	21,400,000	17,369,600	38,769,600	
2026	17,025,000	16,435,200	33,460,200	
2027 – 2031	107,485,000	69,089,950	176,574,950	
2032 – 2036	161,815,000	41,163,400	202,978,400	
2037 - 2040	115,740,000	8,605,750	124,345,750	
Total	475,620,000	199,708,925	675,328,925	

At August 31, 2022, the District had \$12,760,731 available in the Debt Service Fund to service the general obligation bonds.

### **Prior-Year Defeasance of Debt**

In prior years, the District defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. At August 31, 2022, \$0 of bonds outstanding were considered defeased.

### **NOTE 10: INTERFUND BALANCES AND TRANSFERS**

Interfund transactions consist of 1) reimbursements due to the General Fund for salary, inventory issues, and work-order expenditures budgeted, and properly chargeable to other funds, recorded as reductions in expenditures to the General Fund, and expenditures in the reimbursing fund; 2) transfer to Debt Service Fund for debt payments and 3) other interfund transfers as authorized.

Fund	Due from	Due to
	Other Funds	Other Funds
General	\$422,471	\$10,907
Special Revenue (ASB)	\$290	\$290
Capital Projects	\$138,645	\$556,189
Debt Service	\$5,980	\$0
Private Purpose	\$0	\$0
Transportation Vehicle	\$0	\$0
TOTAL	\$567,386	\$567,386

The following table depicts interfund transfer activity:

### **NOTE 11: ENTITY RISK MANAGEMENT ACTIVITIES**

The district is a member of the Washington Schools Risk Management Pool (WSRMP). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. WSRMP was formed in 1986 when educational service districts and school districts in the state of Washington joined by signing the Cooperative Risk Management Pool Account Agreement (Account Agreement) to pool their self-insured losses and jointly purchase insurance and administrative services. Over 90 school and educational service districts have joined WSRMP.

WSRMP allows members to jointly purchase insurance coverage, establish a plan of selfinsurance, and provide related services, such as risk management. WSRMP provides the following coverages for its members: property, liability, vehicle, school board liability, crime, employment practices, errors and omissions, equipment breakdown, cyber security, crisis/active shooter coverage, and stop gap liability.

Members make an annual contribution to fund WSRMP. WSRMP purchases reinsurance and excess insurance from unrelated carriers subject to a per-occurrence self-insured retention of \$1 million for property risk \$2M for liability risk shared by WSRMP. Reinsurance or Excess carriers cover losses over the self-insured retention to the maximum limits of each Coverage Agreement. Since WSRMP is a cooperative program, there is a joint liability among the participating members.

Members contract to remain in WSRMP for a minimum of three years and must give notice three years before terminating participation. The Account Agreement is renewed automatically each year after the initial three-year period. Even after termination, a member is still responsible for their share of contributions to WSRMP for any unresolved, unreported, and in-process claims for the period in which they were a signatory to the Account Agreement.

WSRMP is fully funded by its member participants and is governed by a board of directors that consists of one designated representative from each participating member. An executive board is elected at the annual meeting and is responsible for overseeing the business affairs of WSRMP.

The District pays an annual premium to the pool for its general insurance coverage. For the fiscal year ended August 31, 2022, the District contributed \$2,348,291 to the pool.

Washington School risk Management Pool has published its own financial report for the year ended August 31, 2022. This report can be obtained from:

Washington Schools Risk Management Pool 320 Andover Park East P. O. Box 88700

### **NOTE 12: PROPERTY TAXES**

Property tax revenues are collected as the result of special levies passed by the voters in the District. Taxes are levied on January 1. The taxpayer has the obligation of paying all taxes on April 30 or one-half then and one-half on October 31. Typically, slightly more than half of the collections are made on the April 30 date. The tax collections occurring after the end of the fiscal period are unavailable for revenue accrual. Therefore, the fall portion of property taxes is not accrued as revenue. Instead, the property taxes due after the end of the fiscal period are recorded as a deferred inflow of resources.

### **Tax Abatements**

Tax Abatement Program	Total Amount of Taxes Abated
Current Use	238,272
Home Improvement	593

The Auburn School District independently has entered into agreements that affect the levy rate assessed by the District:

**Current Use:** State law provides for agricultural land, timber land and other open space to be assessed at its current use, rather than its highest and best use. For farm and agricultural land, and designated forest land, call the assessor at 206-263-2374. For Open space and Timber Lands, contact the Department of Natural Resources and Parks – Water and Land Resource Division at 206-296-8351 or 206-296-1470. For more information regarding Current Use Program visit <u>https://www.kingcounty.gov/environment/stewardship/sustainable-building/resource-protection-incentives.aspx</u>.

**Home Improvement:** All owners of detached single family dwellings (including mobile homes on fee-owned land) may be eligible for relief from tax increases caused by major additions or remodels. Claims for exemption must be filed with the assessor BEFORE construction is complete. For more information, call 206-263-2338.

### NOTE 13: JOINT VENTURES AND JOINTLY GOVERNED ORGANIZATIONS

The District is a member of the King County Director's Association (KCDA). KCDA is a purchasing cooperative designed to pool the member districts' purchasing power.

The District's current equity of \$263,043 is the accumulation of the annual assignment of KCDA's operating surplus based upon the percentage derived from KCDA's total sales to the District

compared to all other districts applied against paid administrative fees. The District may withdraw from the joint venture and will receive its equity in ten annual allocations of merchandise or 15 annual payments.

### **NOTE 14: FUND BALANCE CLASSIFICATION DETAILS**

The District's financial statements include the following amounts presented in the aggregate.

	General Fund	ASB Fund	Capital Projects Fund	Debt Service Fund	Transportation Vehicle Fund
Nonspendable Fund Balance					
Inventory and Prepaid Items	\$483,678				
Restricted Fund Balance					
For Fund Purpose		\$2,424,531			\$2,575,841
For Carryover of Restricted Revenues	\$4,522,851				
For Carryover of Food Service Revenue	\$3,092,486				
For Debt Service				\$12,780,016	
Restricted from Bond Proceeds			\$62,530,933		
Restricted from State Proceeds			\$23,018,200		
Restricted from Impact Fee Proceeds			\$139,474		
Committed Fund Balance					
Committed from Levy Proceeds			\$648,988		
Assigned Fund Balance					
Contingencies	\$300,000				
Other Purposes	\$1,400,000				
Fund Purposes			\$58,345,355		
Unassigned Fund Balance	\$38,885,257				

### **NOTE 15: DEFINED CONTRIBUTION PENSION AND OPEB PLANS**

### Voluntary Employees' Benefits Association (VEBA)

VEBA Trust is a non-profit, multiple employee voluntary employees' beneficiary association authorized under Internal Revenue Code 501(c)(g). The Trust is managed by a board of trustees appointed by the Association of Washington School Principals, Washington Association of School Administrators, and Washington Association of School Business Officials. The Trust provides health reimbursement plan for employees and eligible dependents. The plan can be used to reimburse employees for qualified health expenses during employment and after retirement. The terms of the Administrators' collective bargaining arrangements specify the district's employer contribution rate of \$100 per month. Plan assets are assets of the District employees, not the school district, and are therefore not reflected on the financial statements. For the year ended August 31, 2022 the District made \$141,800 in matching employer contributions to the plan.

### **NOTE 16: TERMINATION BENEFITS**

### **Compensated Absences**

Employees earn sick leave at a rate of 12 days per year up to a maximum of one contract year.

Under the provisions of RCW 28A.400.210, sick leave accumulated by District employees is reimbursed at death or retirement at the rate of one day for each four days of accrued leave, limited to 180 accrued days. This chapter also provides for an annual buyout of an amount up to the maximum annual accumulation of 12 days. For buyout purposes, employees may accumulate such leave to a maximum of 192 days, including the annual accumulation, as of December 31 of each year.

These expenditures are recorded when paid, except termination sick leave that is accrued upon death, retirement, or upon termination provided the employee is at least 55 years of age and has sufficient years of service. Vested sick leave was computed using the {termination payment method/vesting method}.

Vacation pay, including benefits, that is expected to be liquidated with expendable available financial resources is reported as expenditures and a fund liability of the governmental fund that will pay it.

. 408	Liabilities
ct No.	
District	ong-Term
School	of Lon
Auburn	Schedule

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### For the Year Ended August 31, 2022

Description	Beginning Outstanding Debt September 1, 2021	Amount Issued / Increased	Amount Redeemed / Decreased	Ending Outstanding Debt August 31, 2022	Amount Due Within One Year
Voted Debt					
Voted Bonds	488,985,000.00	0.00	13,365,000.00	475,620,000.00	15,220,000.00
LOCAL Program Proceeds Issued in Lieu of Bonds	0.00	0.00	0.00	00.00	0.00
Non-Voted Debt and Liabilities					
Non-Voted Bonds	0.00	0.00	0.00	00.00	0.00
LOCAL Program Proceeds	0.00	0.00	0.00	00.00	0.00
Leases	0.00	0.00	0.00	00.00	0.00
Contracts Payable	0.00	0.00	0.00	0.00	0.00
Claims & Judgements	0.00	0.00	0.00	00.00	0.00
Compensated Absences	6,619,564.51	5,902,047.18	6,619,564.51	5,902,047.18	292,273.16
Long-Term Notes	0.00	0.00	0.00	0.00	0.00
Anticipation Notes Payable	0.00	0.00	0.00	0.00	0.00
Lines of Credit	0.00	0.00	0.00	00.00	0.00
Other Non-Voted Debt	0.00	0.00	0.00	00.00	0.00
Other Liabilities					
Non-Voted Notes Not Recorded as Debt	0.00	0.00	0.00	0.00	0.00
Net Pension Liabilities:					
Net Pension Liabilities TRS 1	10,902,492.00	18,288,864.00	0.00	29,191,356.00	
Net Pension Liabilities TRS 2/3	0.00	0.00	0.00	0.00	
Net Pension Liabilities SERS 2/3	0.00	0.00	0.00	0.00	
Net Pension Liabilities PERS 1	3,269,750.00	4,266,925.00	0.00	7,536,675.00	
Total Long-Term Liabilities	509,776,806.51	28,457,836.18	19,984,564.51	518,250,078.18	15,512,273.16

Other postemployment benefits other than pensions (OPEB) liabilities are not presented in the Schedule of Long Term Liabilities.

			1					
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
<b>Child Nutrition Cluster</b>								
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	School Breakfast Program	10.553	227WAWA3N10 99 and 227WAWA3N11 99	1,747,621	ı	1,747,621	·	5
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	National School Lunch Program	10.555	227WAWA3N10 99 and 227WAWA3N11 99	754,292	ı	754,292		4
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	National School Lunch Program	10.555	227WAWA3N10 99 and 227WAWA3N11 99	13,822	ı	13,822	·	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	National School Lunch Program	10.555	227WAWA3N10 99 and 227WAWA3N11 99	7,856,116	ı	7,856,116	·	5
			Total ALN 10.555:	8,624,230	•	8,624,230	-	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	Summer Food Service Program for Children	10.559	227WAWA3N10 99 and 227WAWA3N11 99	174,815	ı	174,815	·	5
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	Fresh Fruit and Vegetable Program	10.582	227WAWA1L16 03	280,494	ı	280,494	·	
		Total Chil	al Child Nutrition Cluster:	10,827,160	•   •	10,827,160	.	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	COVID 19 - Pandemic EBT Administrative Costs	10.649	P-EBT Admin	5,814		5,814		

Expenditures

Auburn School District No. 408 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

Forest Service Schools and Roads Cluster

	Note		Ι.				5	2	2	2
	Passed through to Subrecipients			·						
	Total	5,785	5,785	93,622	35,950	850,897	93,282	78,190	34,329	21,567
Expenditures	From Direct Awards	· ·	•	93,622		850,897				
	From Pass- Through Awards	5,785	: 5,785		35,950		93,282	78,190	34,329	21,567
	Other Award Number	Federal Forests	Total Forest Service Schools and Roads Cluster:		714002 (9811)		270255 (5189/2030)	270277 (5189/2020)	270572 (5189/5040)	270925 (5189/2070)
	ALN Number	10.665	ice Schools	12.U01	21.027	32.009	84.010	84.010	84.010	84.010
	Federal Program	Schools and Roads - Grants to States	Total Forest Serv	JROTC Program	COVID 19 - CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	COVID 19 - Emergency Connectivity Fund Program	Title I Grants to Local Educational Agencies			
	Federal Agency (Pass-Through Agency)	FOREST SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)		US DEPARTMENT Of DEFENSE	DEPARTMENTAL OFFICES, TREASURY, DEPARTMENT OF THE (via WA OSPI)	FEDERAL COMMUNICATIONS COMMISSION, FEDERAL COMMUNICATIONS COMMISSION	OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)

Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022 Auburn School District No. 408

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	270929 (5189/1380)	23,411		23,411		2
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	270931 (5189/1480)	25,000	I	25,000	1	7
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	270932 (5189/2060)	6,043		6,043	1	7
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	204003 (5100- 5185)	3,940,942		3,940,942		2/5
			Total ALN 84.010:	4,222,764	•	4,222,764	1	
Special Education Cluster (IDEA)								
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	307479 (2400)	2,952,056		2,952,056		N
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	338424 (2402)	229,401		229,401		
			Total ALN 84.027:	3,181,457	•   	3,181,457	1	

Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022 Auburn School District No. 408

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Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Preschool Grants	84.173	366854 (2480)	61,238		61,238		N
	Total Sp	ecial Educat	Total Special Education Cluster (IDEA):	3,242,695	•	3,242,695	'	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	Impact Aid	84.041		I	161,267	161,267		
Office of Career, Technical, and Adult Education, EDUCATION, DEPARTMENT OF (via WA OSPI)	Career and Technical Education Basic Grants to States	84.048	174891 (3860)	105,623		105,623		0
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	Indian Education Grants to Local Educational Agencies	84.060		I	107,509	107,509		
OFFICE OF POSTSECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via University of Washington)	Gaining Early Awareness and Readiness for Undergraduate Programs	84.334	Gear Up	496,692	'	496,692		7
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	English Language Acquisition State Grants	84.365	403164 (6400- 6405)	563,404		563,404	9,519	7
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Supporting Effective Instruction State Grants (formerly Improving Teacher Quality State Grants)	84.367	525371 (5237)	591,514		591,514	·	N

Expenditures

Auburn School District No. 408 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	OSSI Comprehensive Graduation Rate	84.377	84.377A 225427 (5190/5040)	6,410	ı	6,410	I	Ν
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	Student Support and Academic Enrichment Program	84.424	431165 (5205)	170,835		170,835		7
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425D S425D210015 (120367)	3,566,208	·	3,566,208	ı	N
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425U S425U210015 (138204)	13,383,295		13,383,295		N
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425U S425U210015 (137142)	1,875,683	·	1,875,683		N
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425U 712183 (9810)	47,558		47,558		
			Total ALN 84.425:	18,872,744	•	18,872,744	'	
ADMINISTRATION FOR CHILDREN AND FAMILIES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via WA OSPI)	Every Student Succeeds Act/Preschool Development Grants	93.434	710735 (6906)	3,290		3,290		7
ADMINISTRATION FOR CHILDREN AND FAMILIES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via Schools Out WA)	Refugee and Entrant Assistance State/Replacement Designee Administered Programs	93.566	Refugee School Impact Program	158,143		158,143		

Auburn School District No. 408 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

Auburn School District No. 408 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022 Expenditures

Note 9,519 **Passed through** Subrecipients 5 59,679 59,679 140,548 40,722,345 Total 1,213,295 From Direct Awards 59,679 59,679 140,548 39,509,050 From Pass-Through Awards Total Federal Awards Expended: **Total Medicaid Cluster:** Other Award Number Assistance Program Medical CPWI Number ALN 93.778 93.959 Treatment of Substance Federal Program Medical Assistance Block Grants for Prevention and Program Abuse HEALTH AND HUMAN SERVICES, DEPARTMENT OF MENTAL HEALTH SERVICES (Pass-Through Agency) ADMINISTRATION, HEALTH CENTERS FOR MEDICARE AND MEDICAID SERVICES, DEPARTMENT OF (via King SUBSTANCE ABUSE AND AND HUMAN SERVICES, Federal Agency **Medicaid Cluster** (via WA HCA) County)

### Auburn School District #408

### Notes to the Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

### Note 1 – Basis of Accounting

This Schedule is prepared on the same basis of accounting as the District's financial statements. The district uses the modified accrual basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

### Note 2 – Federal De Minimis Indirect Rate

The District has <u>not</u> elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

The District used the following federal indirect rates:

- a) CFDA 10.553, 10.555, 10.559, CFDA 84.425U Grant 0137142 unrestricted rate of 16.18%
- b) CFDA 93.434, 84.425D unrestricted rate of 12.89%
- c) All other CFDA restricted rate of 3.23%

### Note 3 - Program Costs/Matching Contributions

The amounts shown as current year expenses represent only the federal award portion of the program costs. Entire program costs, including the (district)'s local matching share, may be more than shown. Such expenditures are recognized following, the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

### Note 4 - Non-Cash Awards

The amount of commodities reported on the Schedule is the value of commodities received by the District during the current year and priced as prescribed by OSPI.

### Note 5 - School Wide Programs

The District operates a "schoolwide program" in eleven elementary schools, four middle schools, and three high schools (18 buildings total). Using the federal funding, schoolwide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to certain targeted students.

The following federal program amount was expended by the district in its school wide program:

Title I (84.010A) \$3940941.81 Covid-19 Education Stabilization Fund (84.425D) \$1,924,312.09 Covid-19 Education Stabilization Fund (84.425U) \$4,272,160.00



### CORRECTIVE ACTION PLAN FOR FINDINGS REPORTED UNDER UNIFORM GUIDANCE

### Auburn School District No. 408 September 1, 2021 through August 31, 2022

This schedule presents the corrective action planned by the District for findings reported in this report in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

Finding ref number: 2022-001	<b>Finding caption:</b> The District did not have adequate internal controls for ensuring compliance with wage rate requirements.	
Name, address, and tel	ephone of District contact person:	
Troy Dammel		
915 4th Street N.E.		
Auburn, WA 98002		
(253) 931-4900		
Corrective action the a	uditee plans to take in response to the finding:	
federal prevailing wa	stablishes and maintains internal controls to ensure compliance with ge rate requirements. Specifically, the collection, review, and certified payroll reports from contractors and subcontractors prior to nt of services rendered.	

Anticipated date to complete the corrective action: September 1, 2023

Finding ref number:	Finding caption:
2022-002	The District's internal controls were inadequate for ensuring compliance with requirements for time-and-effort documentation.
Name, address, and te	lephone of District contact person:
Troy Dammel	

915 4th Street N.E.

Auburn, WA 98002

(253) 931-4900

### Corrective action the auditee plans to take in response to the finding:

Title I Professional Technicians will review grant reports monthly and meet with the Business Office Grant Technician. The Title I Professional Technicians will communicate any concerns and adjustments needed with the Title I Director. Any related changes would then be communicated with Payroll technicians and Business Office Grant Technicians via email.

The Title I Director will ensure a final review of payroll charges to the grant is completed to confirm compliance with time and effort reporting. Any pending charges needing adjustment will then be communicated to Payroll Technicians. The Title I Professional Technicians will reconcile time and effort reports to QMLATIV reports. The Business Office Grant Technician will audit time and effort submitted by the Title I department. The Title I Director will ensure a final review of payroll charges to the grant is completed to confirm compliance with time and effort reporting.

Anticipated date to complete the corrective action: September 1, 2023

Finding ref number:	Finding caption:
2022-003	The District did not have adequate internal controls for ensuring compliance with allowable activities and costs, and restricted purpose requirements.
Troy Dammel	
915 4th Street N.E.	
Auburn, WA 98002	
(253) 931-4900	
Corrective action the ar	iditee plans to take in response to the finding:

District shall continue training staff responsible for technology inventory, using Destiny Resource Manager, regarding the importance of accuracy during the check in and check out process. District shall continue the requirement to complete a building wide technology inventory using Destiny Resource Manager. District does not concur with SAO regarding appropriate usage of ECF funding. District does not concur with SAO regarding inventory control around multiple mobile devices provided to students.

Anticipated date to complete the corrective action: October 13, 2023

### **ABOUT THE STATE AUDITOR'S OFFICE**

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

The results of our work are available to everyone through the more than 2,000 reports we publish each year on our website, <u>www.sao.wa.gov</u>. Additionally, we share regular news and other information via an email subscription service and social media channels.

We take our role as partners in accountability seriously. The Office provides training and technical assistance to governments both directly and through partnerships with other governmental support organizations.

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